OFFICE OF THE COMPTROLLER GENERAL

MINISTERIAL ACCOUNTABILITY REPORT

2012/13

BRITISH COLUMBIA

Ministerial Accountability Report

Ministry of Finance
Office of the
Comptroller General

For the Fiscal Year Ended
March 31, 2013

BRITISH
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July 23, 2013
Victoria, British Columbia

Lieutenant Governor of the Province of British Columbia

MAY IT PLEASE YOUR HONOUR:

The undersigned has the honour to present the Ministerial Accountability Report for 2012/13. This is the eleventh annual report required under the *Balanced Budget and Ministerial Accountability Act*.

MICHAEL DE JONG
Minister of Finance

July 23, 2013
Victoria, British Columbia

Honourable MICHAEL DE JONG
Minister of Finance

As required under Section 6(2) of the *Balanced Budget and Ministerial Accountability Act*, I present the following information:

- Collective responsibilities—for members of the Executive Council, a comparison of the expected and actual financial results based on the audited Summary Financial Statements;
- Individual responsibilities—for members of the Executive Council responsible for operating expenses, a comparison of expected and actual spending results based on the Consolidated Revenue Fund Schedule of Comparison of Estimated Expenses to Actual Expenses;
- Individual responsibilities—for members of the Executive Council with non–financial responsibilities, a list of expected and actual results as described for the member; and
- A statement of salary holdback repayable based on the foregoing.

Respectfully submitted,

STUART NEWTON
Comptroller General

Contents

Reporting Requirements under the *Balanced Budget and Ministerial Accountability Act*

Ministerial Accountability 7
Collective Responsibilities 7
Individual Responsibilities 7

Ministerial Accountability Report Summary of Schedules 9

Reporting Results

Collective Responsibilities Results 10
Individual Responsibilities Results for Members of the Executive Council with Operating Expense Responsibilities 10
Reconciliation of Summary Accounts Surplus (Deficit) to Stated Estimates Amount 11

Comparison of Non-financial Targets to Results Achieved for Ministers of State With Responsibility for Non-financial Targets 12

Ministerial Salary Holdback Repayment Results 13

Ministerial Accountability for the Fiscal Year Ended March 31, 2013

The *Balanced Budget and Ministerial Accountability Act* (BBMAA) holds ministers responsible, individually and collectively, for ensuring ministries operate within their budgets, government meets its overall financial commitment, and the Ministers of State with responsibility for non–financial targets meet their targets. The BBMAA ties Ministers' salaries directly to financial and non–financial targets. The Ministerial Accountability Report communicates the results.

The BBMAA requires that a comparison of expected and actual performance results be released with the Public Accounts. This reporting is separate from any other performance reporting requirements, such as the service plan reports required of each Minister under the *Budget Transparency and Accountability Act*.

The BBMAA requires a holdback of 20% of ministerial salaries until release of the Public Accounts for that fiscal year. Half of the holdback is related to collective responsibilities for meeting the total summary accounts surplus/deficit target in which all Ministers participate and half is related to individual ministerial responsibilities for meeting expense or non–financial targets. The government as a whole must meet its provincial budget target in order for Ministers to be entitled to receive the 10% collective holdback. Ministers and Ministers of State earn the other 10% by meeting their ministry budget or non–financial targets which is their individual responsibility. Where requirements are met, the holdback for Ministers responsible for operating expense is payable the day after the Public Accounts are released. The holdback for Ministers of State is payable after the publication of results in the related final service plan reports.

Collective Responsibilities

The collective holdback under Section 4 of the BBMAA is based on the surplus or deficit of the government summary reporting entity as published in the Summary Financial Statements, using the accounting policies applied in preparation of the Estimates as published in the preceding year and as amended by specific statutes. The rules as of fiscal 2012/13 may be summarized as follows:

- If a summary surplus is forecast and the actual surplus is at least 50% of the estimate, the collective holdback is repayable.
- In any other case, if there is not a deficit the collective holdback is repayable.

Individual Responsibilities

The individual holdbacks under Section 5 of the BBMAA are based on:

- Ministry spending for ministers with operating expense responsibilities.
- Specified expected results for Ministers of State with responsibility for non–financial targets.

Ministerial Accountability for the Fiscal Year Ended March 31, 2013—Continued

The BBMAA requires that the following information be reported:

- Schedule F of the Estimates discloses the individual ministerial financial targets for the fiscal year. If during the fiscal year a government reorganization takes place, as described in Section 1 of the legislation, or if a reallocation of spending authority occurs under a vote that authorizes spending by more than one Minister, as described in Section 6, a revised Schedule F must be published that discloses the revised operating expenses that are the responsibility of each Minister.
- The operating expense targets for 2012/13 are the amounts stated in the revised Schedule F.
- A comparison of actual results and the estimated amounts published in the revised Schedule F for the fiscal year ending March 31, 2013.
    - ◊ Where responsibilities were shared or changed during the year, actual spending is shown against the responsible Ministers. Ministry and program expense are measured for the full fiscal year against the stated amount in the revised Schedule F.
    - ◊ Changes and shared responsibilities are measured in monthly proportions of this annual result and are included in the applicable Minister's targeted and actual result amounts for the period of time they held the responsibility. Note that Contingencies (all ministries) and New Programs are the responsibility of the Minister of Finance.
- Actual results for Ministers of State with responsibility for non–financial targets are taken from the 2013 ministry service plan reports or interim reports and are compared against the expected results listed in B.C. Regulations 9/2012, 13/2013 and 16/2013.
- The Ministerial Salary Holdback Repayment Results schedule discloses amounts for all ministers held accountable under the BBMAA.
- The *Budget Measures Implementation Act (No. 2), 2009*, amended the BBMAA to remove statutory spending (Special Accounts, and statutory appropriations not included in the Estimates) from the individual responsibilities. The collective responsibilities are not affected by this change.

Ministerial Accountability Report Summary of Schedules

Comparison of Expected Results to Actual Results—this statement discloses the results of comparing actual operating expenses of the government as a whole, and individual ministries, against the financial targeted operating expenses.

This statement shows for each Minister with responsibility for operating expenses accounted for in the Consolidated Revenue Fund, an estimated amount that must be made public with the Estimates under Section 6(1) of the *Balanced Budget and Ministerial Accountability Act* (BBMAA). This estimated amount is described in Section 5(1) of the BBMAA and represents the targeted operating expenses that are the responsibility of the Minister as set out in the main Estimates for the Fiscal Year Ending March 31, 2013, which includes any adjustments to reflect enacted legislation.

During the fiscal year, if a government reorganization takes place as described in Section 1 of the BBMAA, a revised Schedule F must be published that sets out the targeted operating expenses that are the responsibility of the Minister.

The statement also discloses the actual amount of operating expenses for each Minister as required under Section 6(2) of the BBMAA and communicates whether or not the collective and individual responsibility targets have been successfully achieved.

Comparison of Non–financial Targets to Results Achieved—this statement has been prepared in order to communicate the non–financial targets established through regulation and the results achieved by the responsible Ministers of State. In addition to the financial accountability reporting under the BBMAA, non–financial results are also required. Results are taken from the annual public service plan reports of each Minister or Minister of State.

Ministerial Salary Holdback Repayment Results—this statement discloses the amounts of the salary holdbacks of the responsible Ministers for both collective and individual results. These holdbacks are repayable based on the results achieved as communicated through this Ministerial Accountability Report.

Comparison of Expected Results to Actual Results for the Fiscal Year Ended March 31, 2013

Collective Responsibilities Results

In Thousands

Summary Financial Statements Surplus (Deficit)	Estimates Expected Results $	Actual Results $	Variance $	Actual Results Within Target
Provincial Budget Target per Estimates March 31, 2013 and actual results shown in Public Accounts' Statement of Operations	(968,000)	(1,144,933)	(176,933)	
Summary Surplus (Deficit) for *Balanced Budget and Ministerial Accountability Act* purposes	**(968,000)**	**(1,144,933)**	**(176,933)**	**No**

Individual Responsibilities Results for Members of the Executive Council with Operating Expense Responsibilities

In Thousands

	Expected Results[1,2] $	Actual Results $	Variance $	Actual Spending Within Targets
Premier	9,008	8,425	(583)	Yes
Minister of Aboriginal Relations and Reconciliation	74,760	73,481	(1,279)	Yes
Minister of Advanced Education, Innovation and Technology[3]	2,120,927	2,113,556	(7,371)	Yes
Minister of Agriculture	54,604	54,111	(493)	Yes
Minister of Children and Family Development	1,333,291	1,325,501	(7,790)	Yes
Minister of Citizens' Services and Open Government[3]	539,632	509,673	(29,959)	Yes
Minister of Community, Sport and Cultural Development	302,865	301,207	(1,658)	Yes
Minister of Education	5,744,099	5,717,661	(26,438)	Yes
Minister of Energy, Mines and Natural Gas[3]	464,338	463,793	(545)	Yes
Minister of Environment	108,120	107,607	(513)	Yes
Minister of Finance	2,847,290	2,692,897	(154,393)	Yes
Minister of Forests, Lands and Natural Resource Operations	446,956	445,191	(1,765)	Yes
Minister of Health	16,470,228	16,057,588	(412,640)	Yes
Minister of Jobs, Tourism and Skills Training[3]	232,625	231,291	(1,334)	Yes
Minister of Justice	1,097,539	1,091,017	(6,522)	Yes
Minister of Social Development	2,456,780	2,441,191	(15,589)	Yes
Minister of Transportation and Infrastructure	806,921	802,785	(4,136)	Yes
Total Individual Responsibilities Results	**35,109,983**	**34,436,975**	**(673,008)**	

Comparison of Expected Results to Actual Results for the Fiscal Year Ended March 31, 2013—Continued

Reconciliation of Summary Accounts Surplus (Deficit) to Stated Estimates Amount

In Thousands

	Expected Results[1,2]	Actual Results	Variance
	$	$	$
Consolidated Revenue Fund Revenue	34,188,000	33,363,244	(824,756)
Less: Total Expenses from Individual Responsibilities Results	(35,109,983)	(34,436,975)	673,008
Estimates not included under the *Balanced Budget and Ministerial Accountability Act*:			
Less: Legislation	(69,271)	(60,879)	8,392
Less: Officers of the Legislature	(46,471)	(45,412)	1,059
Less: Special Accounts (Statutory)	(405,275)	(425,090)	(19,815)
Plus: Inter–Account Transfers		130,499	130,499
Less: Other Statutory Appropriations not provided for in the Estimates	0	(282,558)	(282,558)
Total Consolidated Revenue Fund Operating Result	(1,443,000)	(1,757,171)	(314,171)
Plus: Taxpayer–supported Crown corporations and agencies earnings (loss)	287,000	131,071	(155,929)
Plus: Self–supported Crown corporations and agencies earnings (loss)	388,000	481,167	93,167
Less: Forecast allowance	(200,000)		200,000
Actual Result shown in Public Accounts' Statement of Operations	**(968,000)**	**(1,144,933)**	**(176,933)**

[1]The Ministry of Finance is accountable under the BBMAA for budgeted contingency amounts and their spending; therefore, both the contingency allocations and the related expense have been moved to the Minister of Finance. Details of the application of contingency amounts to ministries are available from the Consolidated Revenue Fund Supplementary Schedules and the Ministerial Appropriations schedules published on the Ministry of Finance website at www.fin.gov.bc.ca.

[2]Expected Results are as disclosed in the revised Schedule F.

[3]The following Ministers' portfolios were established, disestablished or changed during the fiscal year:

Minister of Advanced Education was renamed Minister of Advanced Education, Innovation and Technology.

Minister of Labour, Citizens' Services and Open Government was renamed Minister of Citizens' Services and Open Government.

Minister of Energy and Mines was renamed Minister of Energy, Mines and Natural Gas.

Minister of Jobs, Tourism and Innovation was renamed Minister of Jobs, Tourism and Skills Training.

Comparison of Non–financial Targets to Results Achieved for the Ministers With Responsibility for Non–financial Targets for the Fiscal Year Ended March 31, 2013[1]

Expected Results	Results Achieved
Minister of State for Multiculturalism	
(a) lead the work of the Multiculturalism portfolio and support the implementation of initiatives that contribute to the delivery of program goals;	Yes
(b) implement an action plan to address key issues and opportunities facing the multiculturalism program in British Columbia;	Yes
(c) support and direct the ongoing work of the Multicultural Advisory Committee to promote multiculturalism and anti–racism across the Province;	Yes
(d) welcome multicultural groups to British Columbia who intend to invest or settle;	Yes
(e) submit to Cabinet on the results referred to in paragraphs (a) to (d) on or before March 31, 2013.	Yes
Minister of State for Seniors	
(a) promote the importance of healthy lifestyles for seniors and support communities in creating the conditions to encourage health aging;	Yes
(b) facilitate collaborative partnership with other ministries, organizations, federal, provincial and territorial governments and municipal governments to create and implement policies and programs that foster seniors' independence, active aging and inclusion;	Yes
(c) work across government and with stakeholders and regional partners to facilitate achieving the government's commitment to seniors' issues, including the Families First agenda and open government and engagement;	Yes
(d) lead the development and implementation of public outreach and strategic engagement to ensure programs, services and information for seniors is accessible to seniors, the families of seniors and the caregivers of seniors;	Yes
(e) support the establishment of an Office of a Seniors' Advocate;	Yes
(f) represent the Province of British Columbia at the Federal/Provincial/Territorial Ministers Responsible for Seniors Forum;	Yes
(g) submit to Cabinet a report on the results referred to in paragraphs (a) to (f) on or before March 31, 2013.	Yes
Minister of State for Small Business	
(a) lead the work of the small business portfolio and support the implementation of initiatives that contribute to making British Columbia one of the most small–business–friendly jurisdictions in Canada;	Yes
(b) develop the BC Small Business Accord through consultation with small businesses, which will outline specific principles for the BC government to follow;	Yes
(c) support and direct the ongoing work of the Small Business Roundtable to help identify key issues and opportunities facing small businesses in British Columbia;	Yes
(d) in response to recommendations from the Small Business Roundtable, coordinate the delivery of the Action Plan for Small Business, which sets out government's strategy for supporting small business;	Yes
(e) work across government and in partnership with private sector organizations and other levels of government and continue to deliver tools, training and information to assist small business start–up and growth in all regions of British Columbia;	Yes
(f) submit to Cabinet a report on the results referred to in paragraphs (a) to (e) on or before March 31, 2013.	Yes

Ministerial Salary Holdback Repayment Results for the Fiscal Year Ended March 31, 2013

	Collective Fiscal Holdback	Annual Report Holdback Repayable	Total Holdback Repayable[1]
	$	$	$
Members of the Executive Council without Operating Expense Responsibilities			
Minister of State for Multiculturalism[2]	1,533	1,533	1,533
Minister of State for Seniors[3]	2,022	2,022	2,022
Minister of State for Small Business[4]	2,022	2,022	2,022

	Collective Fiscal Holdback	Annual Report Holdback Repayable	Total Holdback Repayable[1]
Members of the Executive Council with Operating Expense Responsibilities	$	$	$
Premier	9,167	9,167	9,167
Minister of Aboriginal Relations and Reconciliation	5,093	5,093	5,093
Minister of Advanced Education, Innovation and Technology	5,093	5,093	5,093
Minister of Agriculture	5,093	5,093	5,093
Minister of Children and Family Development	5,093	5,093	5,093
Minister of Citizens' Services and Open Government	5,093	5,093	5,093
Minister of Community, Sport and Cultural Development	5,093	5,093	5,093
Minister of Education	5,093	5,093	5,093
Minister of Energy, Mines and Natural Gas	5,093	5,093	5,093
Minister of Environment	5,093	5,093	5,093
Minister of Finance	5,093	5,093	5,093
Minister of Forests, Lands and Natural Resource Operations	5,093	5,093	5,093
Minister of Health	5,093	5,093	5,093
Minister of Jobs, Tourism and Skills Training	5,093	5,093	5,093
Minister of Justice	5,093	5,093	5,093
Minister of Social Development	5,093	5,093	5,093
Minister of Transportation and Infrastructure	5,093	5,093	5,093

[1] Holdback amounts are reported on the accrual basis. Ministers may be in a position less than a year; therefore, holdback amounts may vary.

[2] Responsibility for Multiculturalism was moved to the Ministry of Advanced Education, Innovation and Technology on September 5, 2012, and then moved to the Ministry of Finance on March 21, 2013.

[3] Minister of State for Seniors was established on September 5, 2012.

[4] Minister of State for Small Business was established on September 5, 2012.

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